

Rappahannock Regional Jail

Annual Report for Fiscal Year 2021
July 1, 2020 – June 30, 2021

The Rappahannock Regional Jail serves the
City of Fredericksburg
and the counties of
King George, Spotsylvania, and Stafford



Jail Update

The Rappahannock Regional Jail employs 285 full-time and 16 part-time staff. The operating budget for July 1, 2020, through June 30, 2021, was \$39,271,716.00.

This past July 2020, the Jail marked its 20th anniversary in Stafford County. In 2000, the Jail originally opened with a population of 474 inmates. The total rated capacity for the Rappahannock Regional Jail is 1,836. On June 30, 2020, the Jail’s population was 1,248.

The Jail continues contracts with the Federal Bureau of Prisons, U.S. Marshal’s Service, and the United States Marine Corps. These contracts generate revenue that supplements the Jail’s operating budget.

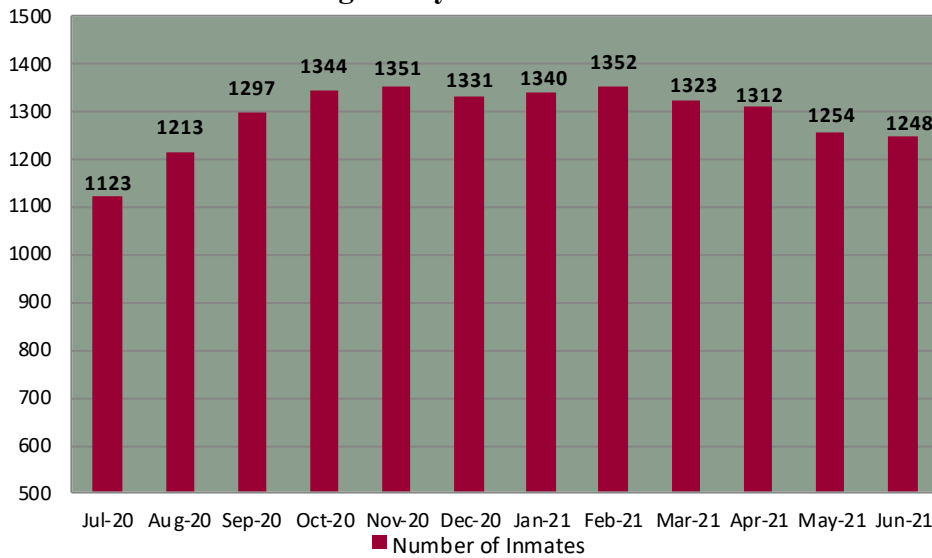
Video Arraignment

Video Arraignment is available for all courts served by the Rappahannock Regional Jail. The average number of video arraignments conducted per month is 549.

Intake/Release

During this reporting period, there have been a total of 8,549 bookings and 8,397 releases.

**Rappahannock Regional Jail
Average Daily Count 2020-2021**



Special Points of Interest

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INMATE SERVICES AND PROGRAMS

LAW LIBRARY

The Rappahannock Regional Jail provides an extensive Law Library for the inmate population that is completely automated. As of July 1, 2020, we were able to expand this resource so that inmates are able to access the same legal materials on their tablets.

INMATE TABLET: FREE RELIGIOUS AND PERSONAL WELLNESS PROGRAMS

Due to the shutdown of the facility's Religious Programs as a result of COVID-19, the Rappahannock Regional Jail met with the Inmate Tablet vendor GTL in order to find and provide alternative religious and personal health programming during the pandemic. Among the free wellness programming for inmates, GTL has provided the following topics: "Creating a Healthier Life," "The Eight Dimensions of Wellness," "Emotional, Physical and Environmental Wellness Checklists," "The Six Dimensions of Wellness Model," and "America's Plan for Better Health & Wellness." As for religious programming, GTL was given local and worldwide religious sites to be added as icons on the Inmate Tablets so that they could easily find their preferred religious programs to be viewed at the inmates' leisure. The availability of most religions can now be found as a "Free" service for all inmates. To provide an idea of what religious textbooks were included, please note the following: "Protestant/Catholic Bible" (several translations), the Latter Day Saints "Book of Mormon," the Jewish Torah and Talmud" (various translations), the Muslim Quran (various translations), the Hindu "Bhagavad Gita," the Buddhist "Sutra and Dhammapada," the Jehovah's Witness "New World Translation of the Holy Scriptures," the "Poetic Edda," the "Holy Piby," the "Runes," the Norse Havamal, and the "Orthodox Study Bible" (New, Old and End Notes I-IV). Additional religious texts are also available on most religions mentioned previously.

INMATE COMMISSARY

The Commissary operations are contracted through Oasis Commissary Services. Inmates with funds in their inmate account may purchase items such as candy, snacks, stationery, and personal hygiene items weekly. Inmates may have this privilege suspended due to misconduct. Indigent inmates are given a kit weekly that contains hygiene and stationary items.

FOOD SERVICES

Summit provides the food service for the facility. The Food Service Department provides meals three (3) times a day. A certified dietician for caloric and nutritional requirements evaluates the menus annually. Special diets are prepared and served for medical and religious reasons.

VOLUNTEERS

When not in a pandemic, there are approximately one hundred and eighty-one (181) volunteers delivering programs to the inmate population. These include: church services, Bible study, Spanish Language Bible study, Islamic Studies (when a volunteer Imam is available), Jehovah's Witnesses, Rosary services, Alcoholic Anonymous, Narcotics Anonymous, Life Skills, and Parenting Group. All volunteers must receive training in security procedures and policy from the Inmate Services Manager prior to working with the offender population. Pen Pal Programs through local religious groups are also initiated as needed. Pen Pals

Inmate Medical and Dental Services

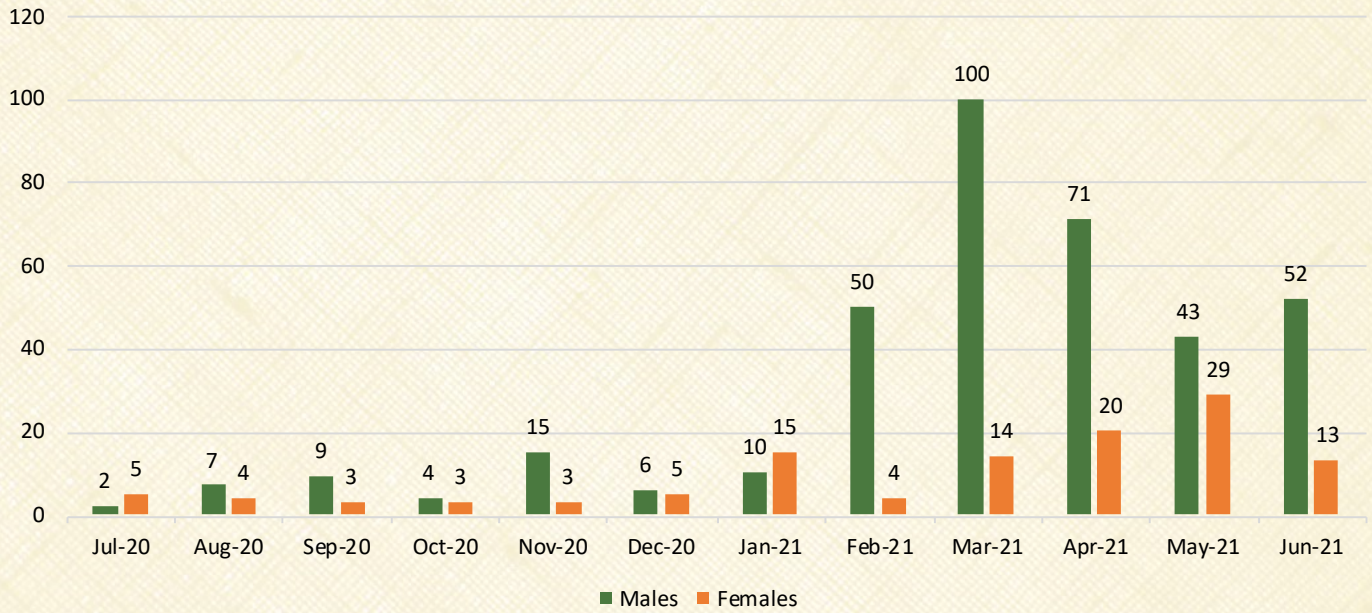
The Medical Department is available to provide routine health care services and emergency services twenty-four (24) hours a day seven (7) days a week. The Rappahannock Regional Jail has contracted with a medical group that includes the services of Physicians and Physician Assistants who conduct routine sick call visits several times a week. The medical group recommends appropriate referrals to outside specialists as indicated. Coordination with outside health care providers is the responsibility of the medical staff. All pregnant inmates receive prenatal care through the Stafford Health Department. The delivery of newborns for pregnant inmates takes place at Mary Washington Hospital or Stafford Hospital. An arrangement for the appropriate care of the newborn is coordinated by jail case managers, social services, inmates who complete a Notarized Temporary Custodial Agreement, the hospital staff, and the inmate's family. The Rappahannock Regional Jail continues to require inmates with financial means to participate in the Co-Pay for the Medical Services Program.

Dental Services are provided by a dentist on contract with the medical group as listed above. Dental care is provided for inmates incarcerated at the Rappahannock Regional Jail. Routine dental care is defined as the physical examination, diagnosis, and treatment of diseases, malformations, and injuries to teeth, gums, and related structures upon request. We have added a dentist that comes in two (2) days a month for basic extractions minimizing the need for the high volume of outside appointments. The dentists make referrals to an outside Oral Surgeon when deemed necessary.

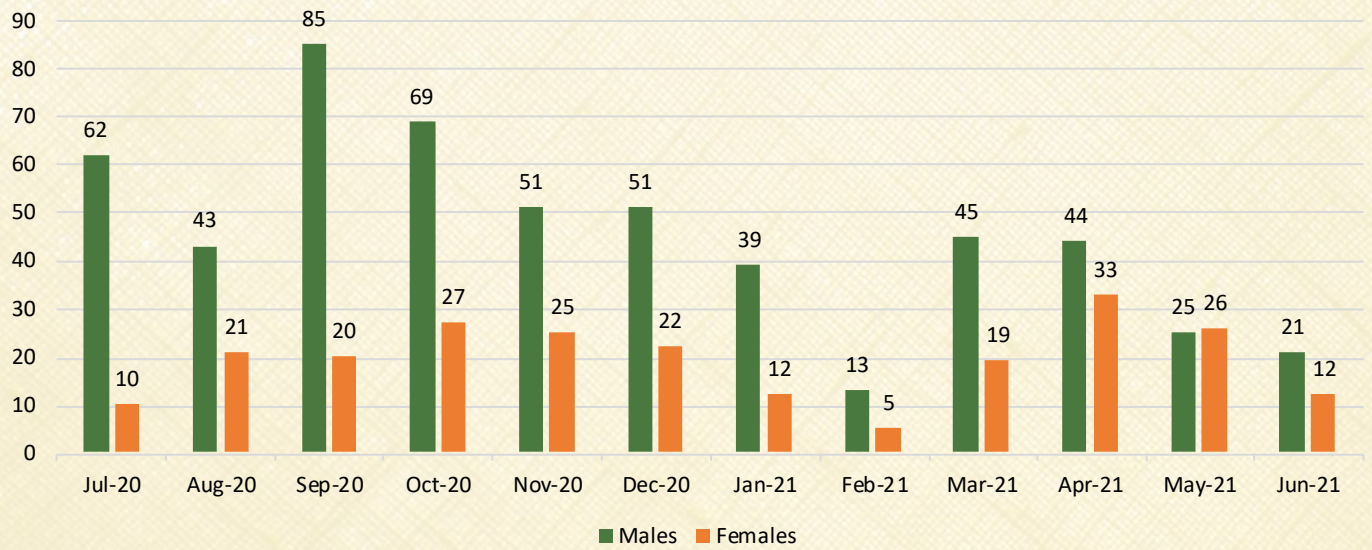
Substance Abuse and Mental Health Services

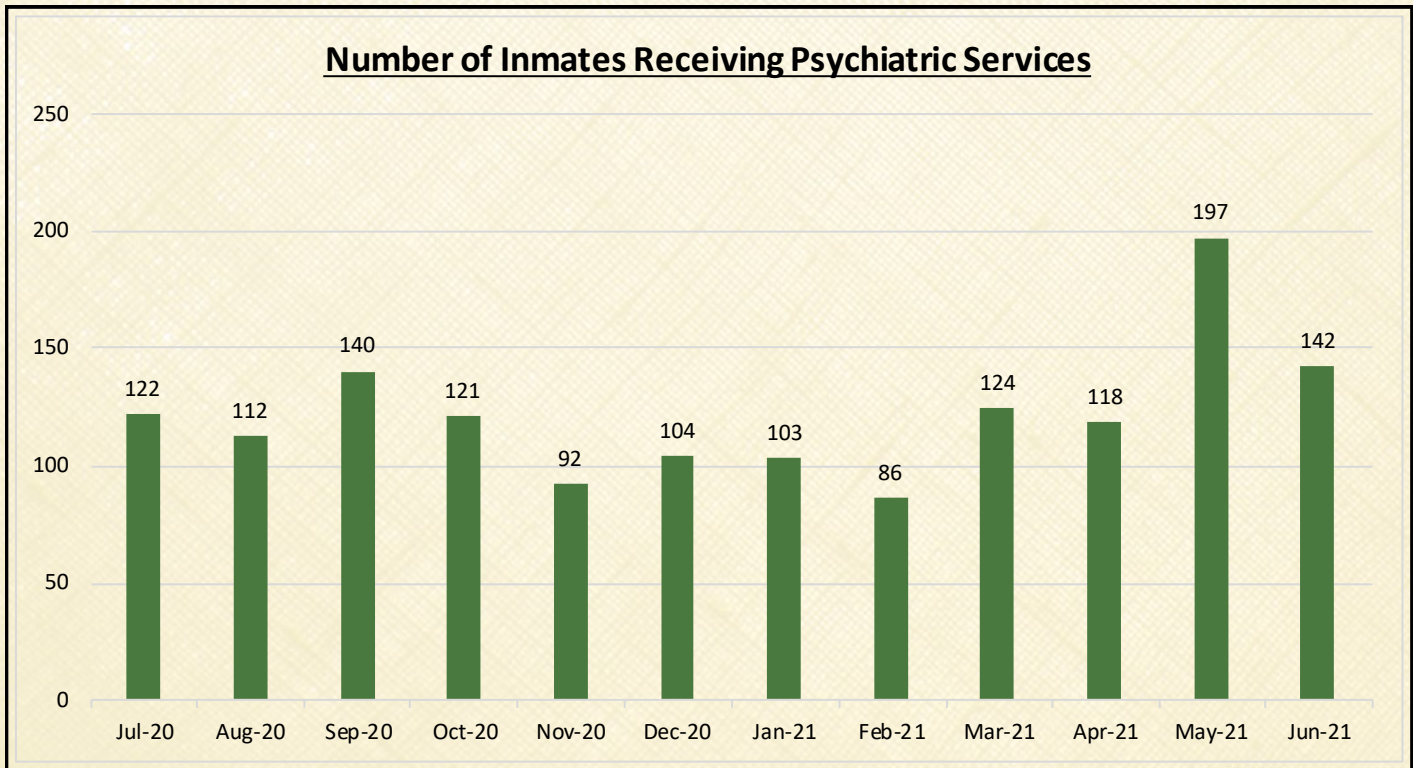
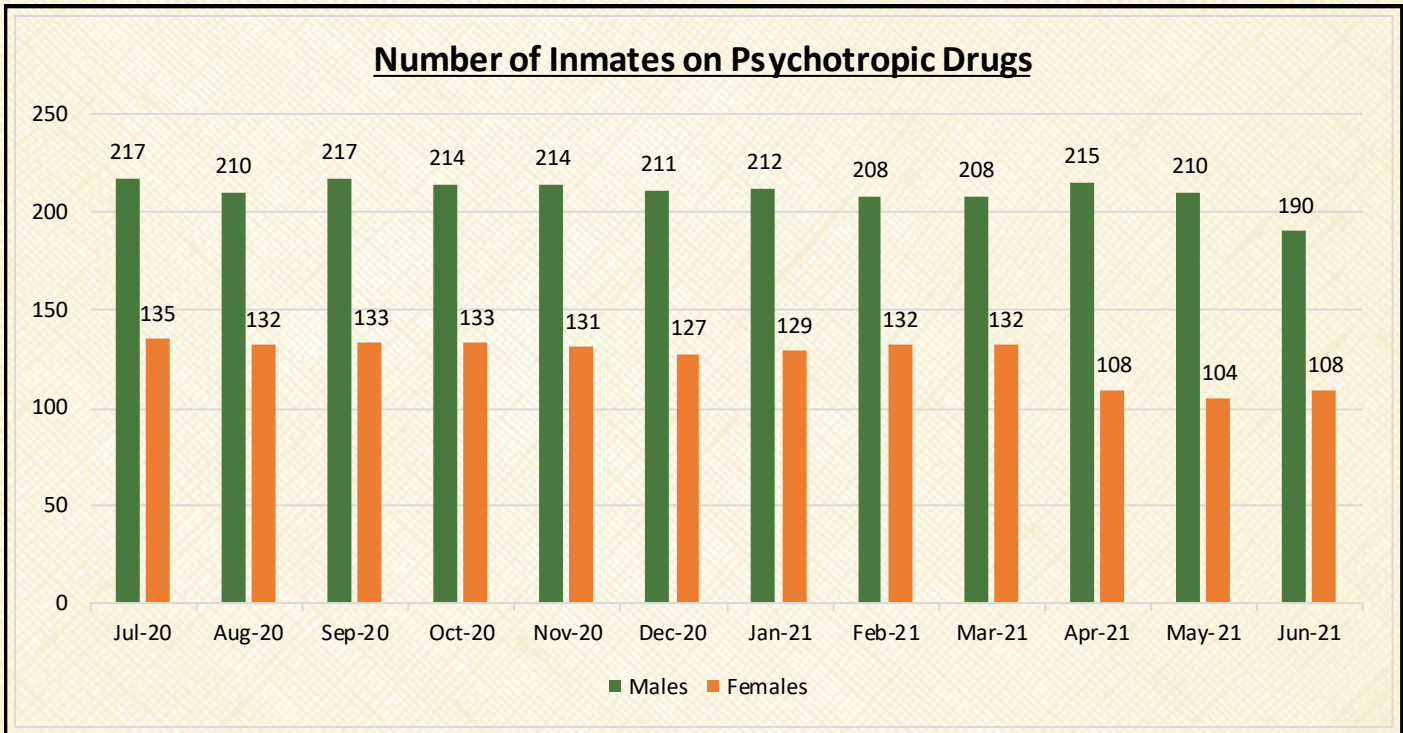
The Rappahannock Area Community Services Board (RACSB) contracts with the Jail to provide a multidisciplinary team of professionals to meet the needs of incarcerated individuals who struggle with mental health and/or substance use disorders. The team includes two (2) Substance Abuse Therapists, two (2) Mental Health Therapists, one (1) Mental Health Case Manager, sixteen (16) hours of tele-psychiatry with a prescribing Mental Health Nurse Practitioner, a Diversion Therapist, and a Diversion Case Manager. The Substance Abuse Therapists provide biweekly group therapy, individual therapy, discharge planning, and requested substance abuse evaluations. Since the pandemic, the therapists have not been able to provide group therapy. The focus of treatment has included: individual brief therapy, resource connection, discharge planning, and completion of assessments for inpatient treatment and/or Medication-Assisted Treatment (MAT), an outpatient program in the community. The RACSB received a grant funded position within the MAT program that includes a full-time Peer Support Specialist that is housed at the Jail. The peer specialist works with individuals who are in need of support services in addition to discharge planning and resource connection. One of the Mental Health Therapists provides services to individuals who are in crisis while incarcerated in order to assess for risk and safety, and determine a plan for continued support while remaining incarcerated. The Mental Health Therapist positions respond to incarcerated individuals to provide brief intervention therapy. The Mental Health Case Manager provides support and coordination to those who need medication management while incarcerated. The Case Manager handles weekly telepsychiatry by coordinating with the medical team at the Jail, as well as with Mental Health Nurse Practitioners from the RACSB, in addition to discharge planning and connection to community resources upon release for continuation of care. The Diversion Team includes both a therapist and a case manager. The Diversion program is partly funded by a grant provided by the Department of Behavioral Health and Disability Services (DBHDS) to provide services to the seriously mentally ill population that become incarcerated as well as working collaboratively identifying individuals in jail prior to sentencing to support efforts with diversion from incarceration to mental health services in the community. The Diversion team works with community members to include: defense attorneys, prosecutors, pretrial services, probation/parole, family members, and treatment providers. The Diversion Team develops discharge plans to assist in identifying community resources upon release. The Mental Health/Substance Abuse Team is managed by the RACSB Coordinator that provides management of each program, provides clinical support to individuals in the jail, including brief intervention therapy, case management, and crisis response. The Team works to meet the needs of all individuals and coordinates with outside providers in the community to provide specialized support based on need.

Mental Health Emergency Consults



Mental Health Non-Emergency Consults





COMMUNITY CORRECTIONS PROGRAMS

GRANT FUNDING

Current funding from outside sources (other than local matching funds) for programs and activities are listed below. These funds total over \$1,374,206.

\$964,206 from the Department of Criminal Justice Services, to staff and support Community Based Probation and Pretrial Services.

\$240,000 is received from the Supreme Court of Virginia for the Adult Drug Treatment Court.

\$170,000 is received from the Supreme Court of Virginia to support the Juvenile Drug Treatment Court.

WORK RELEASE

The Rappahannock Regional Jail Community Corrections Center implemented the Work Release Program in October 2000. This program allows non-violent offenders the opportunity to maintain their employment, or if unemployed, assists them in obtaining employment in the community. Paychecks are sent directly to Work Release staff to make payments on behalf of the offender for child support, court costs, restitution, incarceration fees, and other reasonable expenses and obligations. The Work Release Program charges inmates \$15.00 a day for each day they leave the facility for employment. The Work Release program has open contracts with many local businesses. All participants are closely supervised to ensure that court-ordered and program conditions are strictly enforced. Offenders are also offered programs emphasizing transition to the community, release preparation, and linkage to community-based services. Unfortunately, like so many programs, Work Release was suspended due to the pandemic.

ELECTRONIC MONITORING PROGRAM

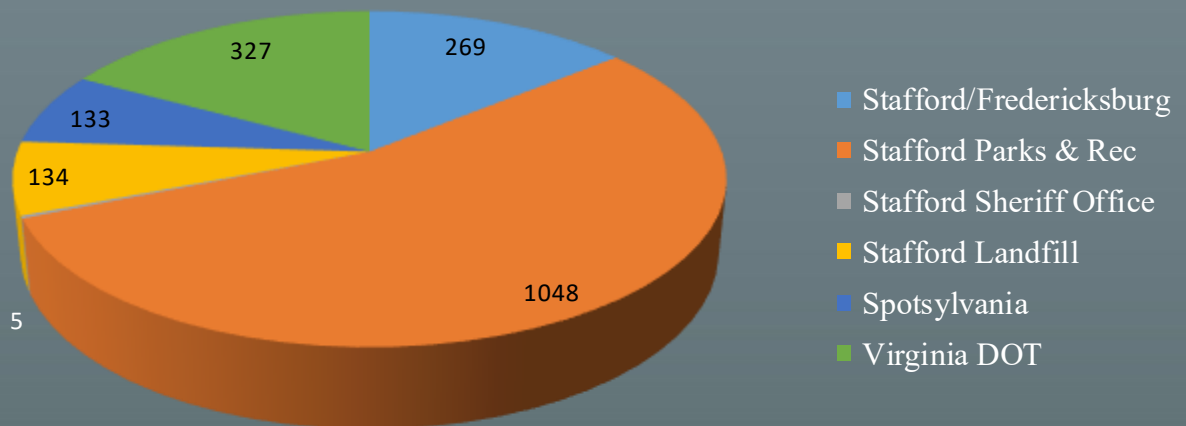
The Electronic Monitoring Program is an optional sentencing program that allows non-violent, low-risk offenders to serve their sentences in their homes while being monitored by computer, telecommunications, and GPS technology. Electronic monitoring of offenders is supervised via staff visits to the home, telephone contact by staff, office visits, job site checks, and drug and/or alcohol screening. Participants are required to pay a supervision fee of \$20 per day to participate in the program.

INMATE WORKER PROGRAM & LOCAL COMMUNITY PROJECTS

The Jail has agreements with the Counties of Stafford, Spotsylvania, King George, the City of Fredericksburg, Stafford County Parks and Recreation, and the Stafford Sheriff's Office to utilize inmate labor for trash details on local roadways. Each year, workers assist with community projects such as the Relay for Life and DARE. Eligible non-violent inmates who reside in the Community Corrections Center volunteer for the community service projects.

Community Service Inmate Road Crew FY21

Hours Worked



837 Refuse Bags Collected in Stafford County and the City of Fredericksburg

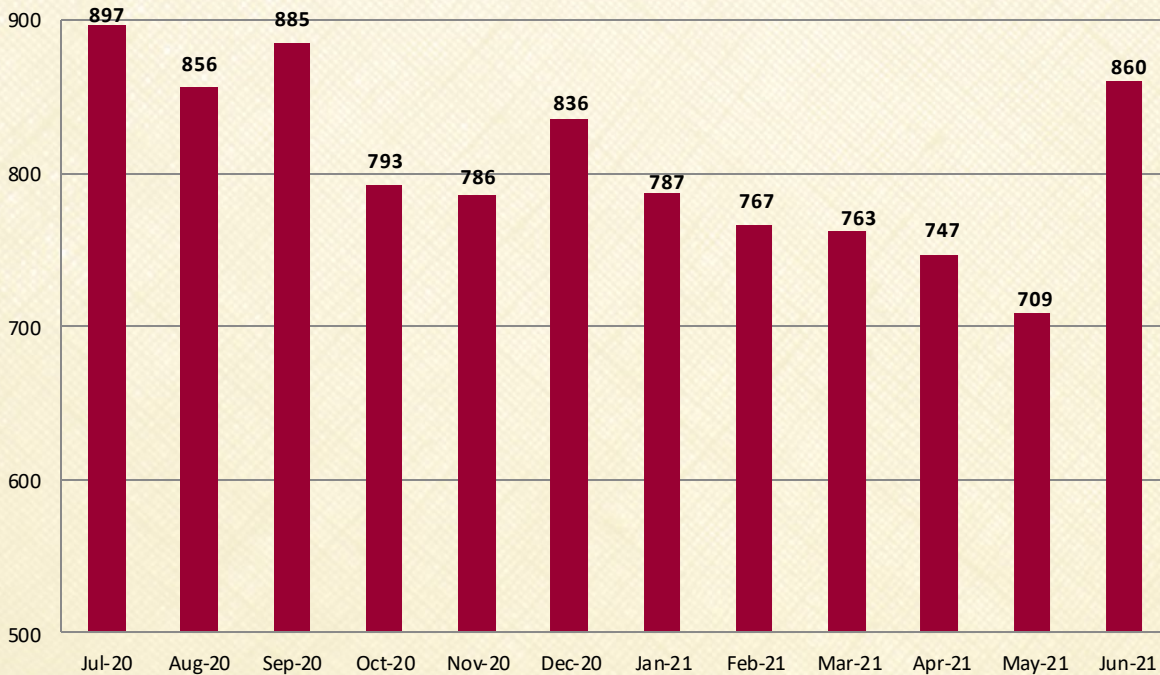


PRETRIAL SERVICES

The Rappahannock Regional Jail continues to operate Pretrial Services, which provides release and supervision recommendations to Judicial Officers, crucial to public safety. The current COVID-19 pandemic has required Pretrial Services to adapt to meet the needs of our courts and community. The program utilizes the Virginia Pretrial Risk Assessment (VPRAI) and the PRAXIS, two validated risk assessment tools that have been determined to be race and gender neutral. If released into the program, special conditions ordered by the court and program standards determine a defendant's level of supervision. The program's objectives are to enhance judicial decision-making, assure appearance in court, and address any known public safety issues. The program also assists with the screening process for candidates of the Rappahannock Regional Drug Treatment Court.



**Pretrial Services
Average Daily Count 2020-2021**



Pretrial Services

Annual Statistics

July 1, 2020 through June 30, 2021

The Rappahannock Regional Jail Pretrial Services was established in 1991. The purpose of pretrial is to find the most equitable, non-financial release practices, while addressing public safety and mitigating a defendant's risk of failing to appear and arrest for a new offense. We serve the Counties of Stafford, Spotsylvania, and King George, and the City of Fredericksburg.

Interviews Conducted by Pretrial Services

Defendants charged with a Misdemeanor – 1,089

Defendants charged with a Felony – 2,298

Virginia Pretrial Risk Assessment Instrument

The General Assembly mandated, as a part of the Pretrial Services Act, that the Virginia Department of Criminal Justice Services "...shall develop risk assessment and other instruments to be used by pretrial services agencies in assisting judicial officers in discharging their duties pursuant to Article 1 (§ 19.2-119 et seq.) of Chapter 9 of the Code of Virginia (Code of Virginia §19.2-152.3)." A pretrial risk assessment instrument is used to identify a defendant's risk of failure (failure to appear for a scheduled court appearance and arrest for a new offense) if released pending trial. The instrument utilizes eight (8) risk factors to accurately predict both the risk of failure to appear and arrest, regardless of sex, race, and income.

Risk Assessment Instruments Completed by Pretrial Services

Rappahannock Regional Jail Defendants charged with a Misdemeanor – 1,013

89% Court appearance rate

Rappahannock Regional Jail Defendants charged with a Felony – 2,171

85% Court appearance rate



Rappahannock Regional Veterans Docket

The Rappahannock Regional Veterans Docket (RRVD) serves the counties of Spotsylvania, Stafford, King George and the City of Fredericksburg. Coordinated by Mrs. Kelly Hale, Director of Programs and Community Corrections, the team is comprised of membership from: Community-Based Probation, RACSB, Spotsylvania Sheriff’s Office, Department of Veterans Affairs, Virginia Department of Veterans Services, Spotsylvania Office of the Commonwealth’s Attorney, Office of the Public Defender, as well as a Mentor Coordinator. The Honorable Ricardo Rigual presides over the Veterans Docket in Spotsylvania Circuit Court.

Local veterans volunteer their time and effort to provide support for their fellow patriots. All of the mentors have undergone training by Justice For Vets, which provides ongoing training and consultation as needed. Recently, the mentors enjoyed the Fredericksburg Nationals Game with some of the Veterans Docket participants, developing healthy pro-social activities and pastimes. The mentors provide another layer of support, a listening ear, advice when asked for, and encouragement to keep moving forward.



Rachel Thornsberry smiles and kisses her daughter after graduating earlier this month from the Rappahannock Veterans Docket, which helps veterans who have gotten in legal trouble get back on the right path. PHOTOS COURTESY OF THE RRVD

This fiscal year has been filled with many successes and several graduations. Featured in the photo to the left, Rachel Thornsberry graduated from Veterans Docket June 2021, all while attending college with honors.

Veterans Docket team members heard a post-graduation report from a past participant; he had recently become a home owner and things are going very well.

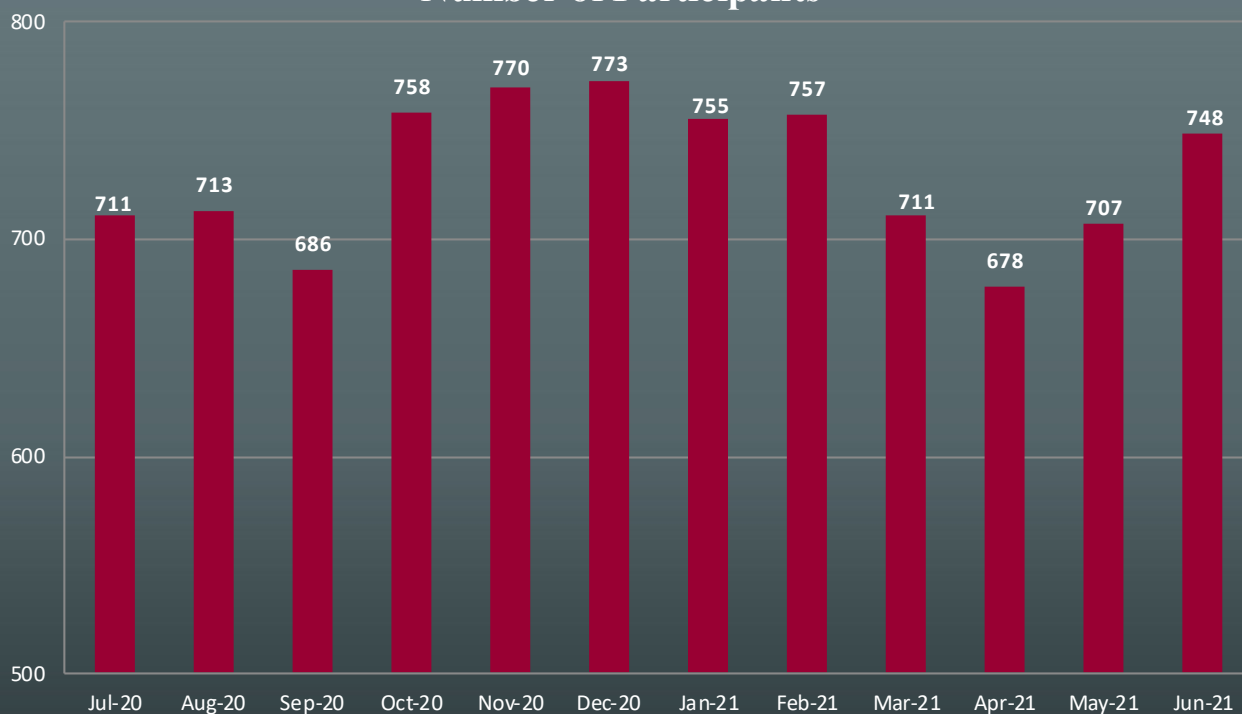
Pictured to the right, On November 5, 2020, Daniel P. Cortez, Chairman of the National Veterans Court Alliance presented copies of H.R. 886, the Veteran Treatment Court Act of 2019, signed by President Trump, to Virginia Senator Bryce Reeves, Judge Ricardo Rigual, Spotsylvania Commonwealth Attorney Travis Bird and Kelly Hale, Director of Programs and Community Corrections for the Rappahannock Regional Jail. All contributed to providing information to members of Congress to ensure its passage, providing for grants and technical assistance for developing Veterans Treatment Courts.



Community-Based Probation FY-2021

This fiscal year, Community-Based Probation (CBP) provided in-person probation supervision to both misdemeanor and non-violent felony cases. CBP minimized risk to public safety by utilizing differential supervision based on risk and need. Probationers were assessed utilizing risk-based assessment tools and probation officer review, to develop personalized reporting schedules combining in-person contacts with virtual and phone contacts. Juvenile and Domestic Relations courts continue to be the source of our greatest number of placements, specifically Spotsylvania JDR and Stafford JDR. As district and circuit court dockets began to pick up, CBP received increasing cases of clients charged with larceny and shoplifting. We referred fifty-two (52) probationers to complete the Shoplifter Alternative Program.

Community-Based Probation Average Daily Count 2020-2021 Number of Participants



Spotsylvania Litter and Trash Elimination

FY-2021

SLATE CBP cases - 28

Successful SLATE CBP closure rate - 93%

Community Service Work hours (YTD) - 1,601



This fiscal year, July 1, 2020 - June 30, 2021, we had several placements for SLATE under CBP supervision from Spotsylvania Circuit Court. Slate clients have assisted in litter abatement around the county this year. People are less likely to litter when the side of roads are clean and maintained. At the minimum wage of \$7.25 an hour, this translates into over \$11,607.25 worth of labor provided back to Spotsylvania County during a time of hardship due to COVID-19 unemployment rates.

SLATE offered twenty-eight (28) participants on CBP supervision the chance for first time offenders to have their criminal charge dismissed and begin with a clean "SLATE."

Community-Based Probation (CBP)

Annual Statistics

July 1, 2020 - June 30, 2021

- Placements on Supervision - 750 misdemeanants - 39 felons - 789 total cases
- Successful Outcome Rate - 69% for misdemeanants and 69% for felons
- \$41,506.06 in court costs and fines payments were facilitated by CBP staff
- \$40,323.32 in restitution has been paid back to local victims from CBP cases
- 7,127 hours of community service work (\$51,670.75 based on minimum wage)

A grand total of \$133,500.13 was placed back into our local community through the payment of restitution to local victims, facilitation of payment of court costs and fines, and community service work performed based on minimum wage by probationers on CBP this fiscal year. Probationers provided with this alternative to incarceration are also able to obtain and maintain stable employment and make payments towards Child Support and other financial obligations.

CBP and Domestic Violence During COVID-19

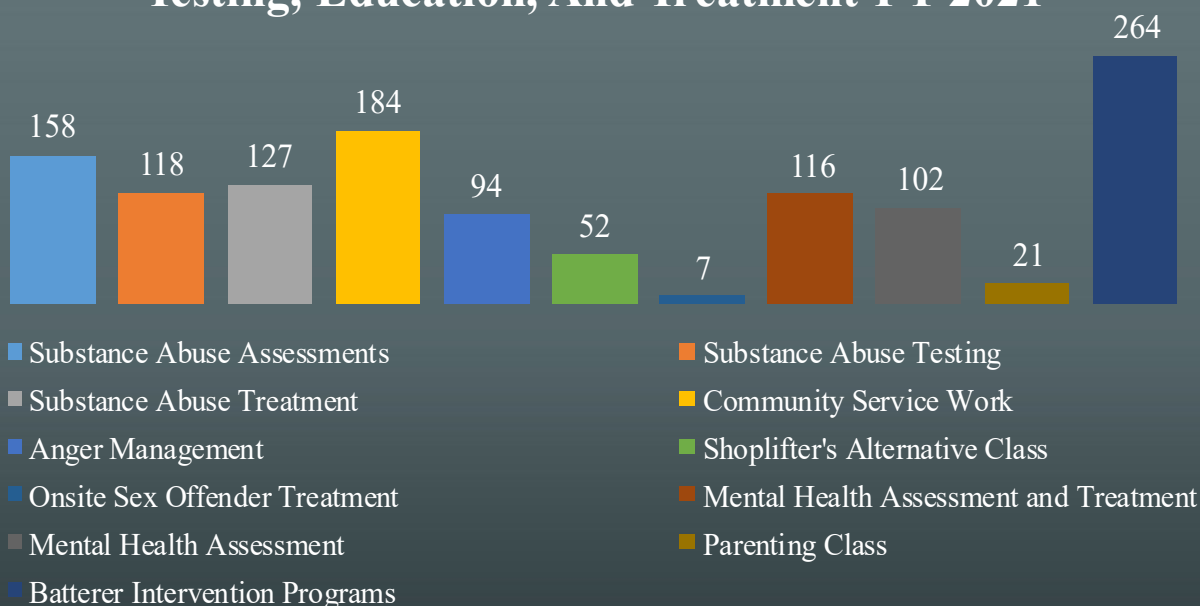
A majority of the placements to CBP this fiscal year continued to be domestic violence cases. During FY21, CBP probation officers referred 264 probationers on CBP for intimate partner violence to Batterer Intervention Programs. Fresh Start, through Empower House, has been holding in-person groups of ten (10) this entire fiscal year. Two (2) of our probation officers have been meeting their clients on-site at Fresh Start, before and after each group for enhanced collaboration and accountability.



Seen above: Fresh Start facilitators

Many of the charges involved assaults on other members of the household, such as children, mother, father, or step parents. CBP placed ninety-four (94) probationers this fiscal year into anger management programs. Our probation officers, Jason Chase, Pat Thomas, Trish Deaton, and Heather Sutherland are certified to facilitate anger management. Pre-pandemic, CBP held anger management onsite in the Community Corrections Center (CCC); however, we have adapted to a virtual forum until we can safely resume in-person groups at RRJ CCC. This program is at a minimal cost to indigent offenders.

Community-Based Probation Testing, Education, And Treatment FY 2021



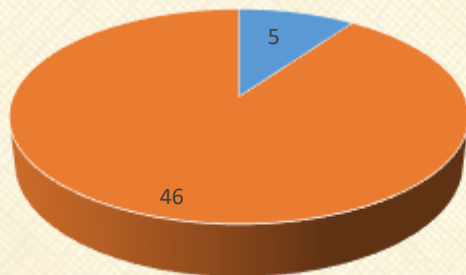
RAPPAHANNOCK REGIONAL ADULT & JUVENILE DRUG TREATMENT COURT

Drug Court is a cooperative effort between the courts, the offices of the Commonwealth’s Attorney, the Public Defender’s office, Adult and Juvenile Probation, the Rappahannock Area Community Services Board, and the Rappahannock Regional Jail. The Drug Treatment Court uses a team approach to provide substance abuse treatment to offenders with intensive oversight and monitoring by the Court. Judge Gordon F. Willis presides over the adult program and is involved weekly in the reinforcement of sanctions and incentives for program participants with input from collaborating program staff. Judge Joseph A. Vance, IV presides over the juvenile program. The Rappahannock Regional Adult and Juvenile Drug Treatment Court programs are able to provide services for ninety (90) adults and twenty (20) juveniles each year.

As of June 30, 2021, the Adult Drug Treatment Court program had forty-seven (47) active participants, twenty-two (22) females and twenty-five (25) males. The Phase III component of the program had eleven (11) participants, Phase II had thirteen (13) participants, and the Phase I component had twenty-three (23) participants. Drug Court has continued to utilize the services of established partnerships such as the Thurman Brisben Center, Goodwill Industries, the Department of Aging and Rehabilitative Services, and Project Link, in addition to intensive outpatient, residential, and detoxification treatment services.

The Juvenile Drug Treatment Court program has continued to strive towards achieving all of the goals and objectives set for the period ending June 30, 2021, by providing a range of intensive services for juvenile offenders with substance abuse needs. The juveniles and their families are provided intensive outpatient treatment, individual and family counseling, which also includes in-home services. Treatment modalities concentrate on evidence-based practices that focus on cognitively changing problematic behaviors. Juveniles are required to be involved in educational programs or employment if educational goals have been completed. Partnerships have been formed with other community agencies to address additional needs such as mentoring, psychiatric services, and group home placement. As of June 30, 2021, the program had five (5) active participants, one (1) female and four (4) males. The Phase III component of the program did not have any participants, Phase II had four (4) participants, and the Phase I component had one (1) participant.

Adult and Juvenile Drug Court Participants 2020-2021
Daily Average

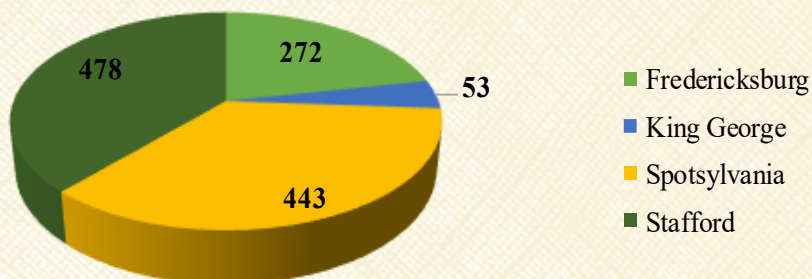


■ Juvenile Drug Treatment Court ■ Adult Drug Treatment Court



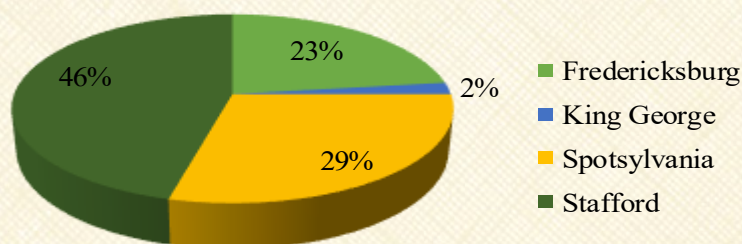
Average Daily Jail Population by Jurisdiction

June 2021



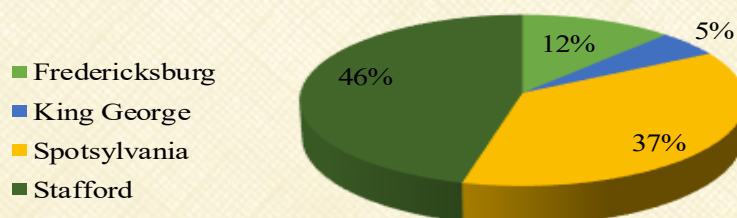
Community-Based Probation — 789 Placements

(percentage of annual total placement)



Pretrial — 1,479 Placements

(percentage of annual total placement)



Victim Information and Notification Everyday (VINE)

VINELink is the online version of VINE (Victim Information and Notification Everyday), the National Victim Notification Network. This service allows crime victims to obtain timely and reliable information about criminal cases and the custody status of offenders twenty-four (24) hours a day. Some states have the ability to display this website in Spanish. Please click on the state where you wish to search. If this option is available, you will see an "English | Español" toggle in the upper right hand corner. Victims and other concerned citizens can also register to be notified by phone, email, text message (SMS) or TTY device when an offender's custody status changes. Users can also register through their participating state or county toll-free number.

Virginia numbers:

VINE Service Number: (800) 467-4943

TTY: (866) 847-1298

Prison Rape Elimination Act (PREA)

The Rappahannock Regional Jail (RRJ) has a zero-tolerance policy for sexual abuse or harassment and makes prevention a top priority. The Prison Rape Elimination Act (PREA) of 2003 is a federal law that seeks to eliminate sexual abuse and harassment. This law applies to all federal and state prisons, jails, police lock-ups, private facilities, juvenile facilities, and community corrections programs. The new standards were published in May 2012 - RRJ policies prohibit any form of sexual activity, including sexual harassment. Once fully implemented, PREA will: establish national standards for the detection, reduction, prevention, and punishment of prison rape; provide for data collection and information dissemination on the incidence of prison rape; and provide training, technical assistance and grant funding to assist states and localities to reduce and prevent the incidence of sexual violence.

Crisis Intervention Team (CIT)

The Rappahannock Area Crisis Intervention Team began in 2009. CIT provides a foundation to help promote community and statewide solutions to assist individuals with a mental illness. The CIT model reduces stigma and the need for additional involvement with the criminal justice system. A few of the goals of the crisis intervention team programs are as follows:

- * Affording persons with mental illness, substance abuse problems, or both, a sense of dignity in the crisis situation,
- * Reducing the likelihood of physical confrontations,
- * Decreasing arrests and use of force,
- * Identifying underserved populations with mental illness, substance abuse problems, or both, and linking them to appropriate care,
- * Proving support and assistance for mental health treatment professionals.

Since its inception, the local CIT program has been beneficial to staff of the jail in recognition of and de-escalation techniques for those who have mental health needs. All CIT certified staff are hand-picked from target areas of the facility that routinely deal with those with mental health issues. We have observed great success with this program over the years.

Kelly P. Hale
Director of Programs and Community Corrections
Rappahannock Regional Jail
PO Box 3300
Stafford, VA 22555
(540) 288-5204